

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-11

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

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P R 061950Z FEB 74

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 3933

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 3672

AMEMBASSY VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 0637

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: MBFR: FEBRUARY 6 NAC DISCUSSION OF STABILIZING MEASURES

REF: A. USNATO 555 (NOTAL) B. STATE 24419 (NOTAL)

VIENNA FOR USDEL MBFR

SUMMARY: AT REQUEST OF BELGIUM, NAC AGREED TO DISCUSS STABILIZING MEASURES PAPER (REF A) AGAIN ON FEBRUARY 13 FOR FURTHER CONSIDERATION OF VERIFICATION OF STABILIZING MEASURES AND MULTILATERALIZATION OF PREANNOUNCEMENTS AND EXCHANGE OF OBSERVERS. COUNCIL INSTRUCTED SPC TO MEET AGAIN ON THESE ISSUES TO PREPARE THEM FURTHER FOR NAC DISCUSSION ON FEBRUARY 13. SPC WILL MEET ON FEBRUARY 8. END SUMMARY.

1. DETAIL IN PRESENTATION. LUNS OPENED MEETING BY NOTING THAT STABILIZING MEASURES REPORT (C-M(74)8) MAY CONTAIN MORE DETAIL THAN REQUIRED AT THIS TIME BY THE AD HOC GROUP, BUT THAT IT IS UP SECRET

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TO ALLIED NEGOTIATORS TO USE THE DOCUMENT AS IT SEES FIT FROM THE TACTICAL POINT OF VIEW. THERE WERE NO OBJECTIONS TO THIS STATEMENT.

2. LIMITATIONS ON EXERCISES. MENZIES (CANADA) SUGGESTED THAT WORDING IN PARAGRAPH 16 COULD BE INTERPRETED AS MEANING THAT UP TO 50,000 TROOPS WOULD BE PERMITTED IN EACH RPT EACH DEFINED TRAINING AREA AT ANY ONE TIME. TO MAKE CLEAR THAT THIS WAS INTENDED TO BE A TOTAL FOR ALL TRAINING AREAS AT ANY ONE TIME, HE SUGGESTED CHANGING "AREA" TO "AREAS."

3. VERIFICATION OF STABILIZING MEASURES. DE STAERCKE (BELGIUM), SUPPORTED BY HARTOGH (NETHERLANDS), BELIEVED THAT MOST ALLIES AS WELL AS NATO MILITARY AUTHORITIES FAVORED SUCH INSPECTION. HE BELIEVED THAT ALLIES SHOULD NOT GIVE UP INSPECTION PRINCIPLE FOR STABILIZING MEASURES WITHOUT FIRST TRYING IT OUT ON SOVIETS. DE STAERCKE ASKED THAT NAC DISCUSS THIS ON FEBRUARY 13 IN ORDER TO HEAR VIEWS OF OTHERS.

4. RUMSFELD SAID HE HOPED THAT NAC WOULD APPROVE REPORT AS SOON AS POSSIBLE FOR TRANSMISSION TO AHG. ON VERIFICATION QUESTION, HE WAS CONCERNED THAT BELGIAN PROPOSAL MIGHT INDICATE THAT ALLIES WANTED TO NEGOTIATE A SEPARATE AGREEMENT ON INSPECTION OF STABILIZING MEASURES. THIS WOULD NOT BE APPROPRIATE, SINCE STABILIZING MEASURES ARE THEMSELVES DESIGNED TO SUPPORT A REDUCTIONS AGREEMENT AND

ARE NOT INTENDED TO BE INDEPENDENT MEASURES REQUIRING SEPARATE VERIFICATION. MOREOVER, THE SPC IS CONSIDERING A VARIETY OF VERIFICATION MEASURES AT THE PRESENT TIME WHICH THEMSELVES WOULD HELP TO VERIFY STABILIZING MEASURES. THESE STABILIZING MEASURES, PARTICULARLY THE MEASURE CALLING FOR EXCHANGE OF OBSERVERS, ARE THEMSELVES A FORM OF VERIFICATION, RUMSFELD SAID THAT WASHINGTON'S VIEWS WERE FIRM ON THIS POINT.

4. KRAPF (FRG) SUGGESTED A REPLACEMENT PARAGRAPH FOR PARA 3 OF TEXT WHICH WOULD ESSENTIALLY PUT ISSUE ON THE BACK BURNER. TEXT FOLLOWS:

"WITH REGARD TO STABILIZING MEASURES IN GENERAL, THE POSSIBILITY OF CARRYING OUT OVERT INSPECTION, TO THE EXTENT REQUIRED, SHOULD BE KEPT OPEN. IT IS RECOGNIZED, HOWEVER, THAT AN EXCHANGE OF OBSERVERS
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AT MAJOR MILITARY EXERCISES BY U.S. AND SOVIET FORCES IN THE AREA OF REDUCTIONS WOULD PROVIDE FOR THE VERIFICATION REQUIRED AS FAR AS LIMITATIONS IN SIZE, NUMBER AND DURATION OF THOSE EXERCISES ARE CONCERNED."

DE STAERCKE NOTED THAT FRG PARAGRAPH COVERS ONLY EXERCISES AND NOT MOVEMENTS.. (COMMENT: IN SPC MEETING ON FEBRUARY 8, WE PLAN TO SUPPORT THE FRG IN FAVORING LANGUAGE ALONG THESE LINES. WE WILL CALL FOR DELETION OF "TO THE EXTENT REQUIRED." END COMMENT)

5. MULTILATERALIZATION. DE STAERCKE CALLED FOR MULTILATERALIZATION OF PREANNOUNCEMENTS AND OF EXCHANGE OF OBSERVERS AND

ASKED FOR FURTHER DISCUSSION AT FEBRUARY 13 NAC. RUMSFELD RESPONDED THAT U.S. VIEWS ON THIS ARE BASICALLY TACTICAL. WE ARE CONCERNED THAT INCLUSION OF OTHER ALLIES IN THIS MEASURE WILL INVITE THE SOVIETS TO MAKE DEMANDS UPON THE ALLIES IN PHASE I OF MBFR. THE FACT THAT ALL DIRECT PARTICIPANTS WOULD SIGN THE AGREEMENT AND PARTICIPATE IN NEGOTIATIONS ON IT WOULD ENSURE A DEGREE OF MULTILATERALIZATION, WITHOUT THE ATTENDANT HAZARDS. RUMSFELD NOTED THAT C-M(74)8 ALREADY STATES THAT AN INTERNAL ALLIANCE MECHANISM WILL BE ESTABLISHED TO KEEP THE ALLIES INFORMED. (COMMENT: WE DO NOT PLAN TO INDICATE THAT WE CAN JOIN A CONSENSUS ON THIS POINT UNTIL IT IS CLEAR THAT WE CAN WORK OUT SATISFACTORY LANGUAGE TO DEFER VERIFICATION OF MEASURES. END COMMENT.)

6. OBSERVERS. KRAPP ASKED THAT FOOTNOTE TO FORMER PARA 20 ("THE HOST COUNTRY IS ENTITLED TO ASSIGN ONE LIAISON OFFICER TO ACCOMPANY THE OBSERVERS.") BE ADDED AS A FOOTNOTE TO PARA 19.

7. COMMENT: WE REMAIN CONCERNED THAT A DISCUSSION OF THE PACKAGING OF PARA 23 MEASURES WITH PARA 29 MEASURES, AS PROPOSED PARA 4 REF A, COULD LEAD TO DIFFICULTIES IN GETTING AGREEMENT TO C-M(74)8.
WE WILL WORK TOWARDS AN OUTCOME WHICH WOULD AUTHORIZE THE AHG TO INDICATE WITH RESPECT TO THE FIRST PARA 23 MEASURE THAT THE ALLIES WILL HAVE FURTHER SUGGESTIONS ON MEASURES RELATED TO FORCE LEVELS. THIS WOULD ENABLE THE AHG TO DRAW UPON THE PARA 23 MEASURES WITHOUT AWAITING ALLIED AGREEMENT ON
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PARA 29 MEASURES. ON THE LATTER POINT, WE ARE PLEASED THAT WASHINGTON WILL HAVE AN EARLY CONTRIBUTION ON ME
<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 06 FEB 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974USNATO00637
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: USNATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740270/dckcsaaui.tel
Line Count: 141
Locator: TEXT ON-LINE
Office: n/a
Original Classification: THAT
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: THAT; SECRET
Previous Handling Restrictions: n/a
Reference: A. 1974 USNATO 555 (NOTAL) B. 1974 STATE 24419 (NOTAL)
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by garlanwa>; APPROVED <30 APR 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 19990813; <DBA CORRECTED> jms 19990818
Subject: MBFR: FEBRUARY 6 NAC DISCUSSION OF STABILIZING MEASURES
TAGS: PFOR, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
VIENNA
USNMR SHAPE
USCINCEUR
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

